

2025 Fall Conference at Ashore Resort & Beach Club Ocean City, Maryland

Why is America Underhoused and Overparked and What to do about it

David S. Thaler, PE, LS, DFE, D.WRE, EWRI, FRGS, F.ASCE, F.NSPE

September 18, 2025

COL. (MD ret.) David S. Thaler PE, LS, DFE, D.WRE, EWRI, FRGS, F.ASCE, F.NSPE

Is the Managing Principal of D.S. Thaler & Assoc., LLC; a civil and environmental engineering firm that he founded in 1978. In 2019 he won the award as the top Professional Engineer in the United States given by the National Society of Professional Engineers.

Thaler is a Fellow of the National Society of Professional Engineers, the American Society of Civil Engineers and the Royal Geographical Society. He is a Board Certified Diplomate of both the National Academy of Forensic Engineering and the American Academy of Water Resources Engineering. He has been honored numerous times by many organizations, has received several Lifetime Achievement awards, and holds Maryland's highest military honor, the Distinguished Service Cross.

Thaler is involved with projects of extraordinary complexity and his firm has designed more than 4,000 residential, commercial, industrial and institutional land development assignments throughout the Mid-Atlantic region. The firm has extensive experience with large, difficult, and environmentally complex projects and has created many innovative designs. For instance, Thaler invented "Super Silt Fence," a technique that is now an international standard.

Extremely active in professional affairs, Thaler has served on the Board of Directors of the Maryland Society of Professional Engineers for over 30 years, including as President. He represented the professional engineering community in legislation on numerous matters before the General Assembly of Maryland and on regulatory issues before the Maryland Board for Professional Engineers and the Maryland Department of Labor. He was the founding president of the Land Development Council of Maryland, Chair of the Baltimore County Chamber of Commerce and is an active member of numerous professional and technical societies. He has been a member of what is now the Maryland Building Industry Association (MBIA) since 1975 and is a Life Director. In 2023 he was appointed by the Governor to the Maryland Board of Examiners of Landscape Architects.

Thaler has been a highly visible and vocal advocate for well-engineered and designed communities and has been a tireless voice of the engineering profession. He has published more than 250 articles and five books on a wide variety of subjects, and has lectured at more than a dozen colleges and universities. Among others, he has taught at Lehigh University, the University of Maryland School of Architecture, The Johns Hopkins University, and the University of Baltimore School of Law where he was Visiting Schoolar.

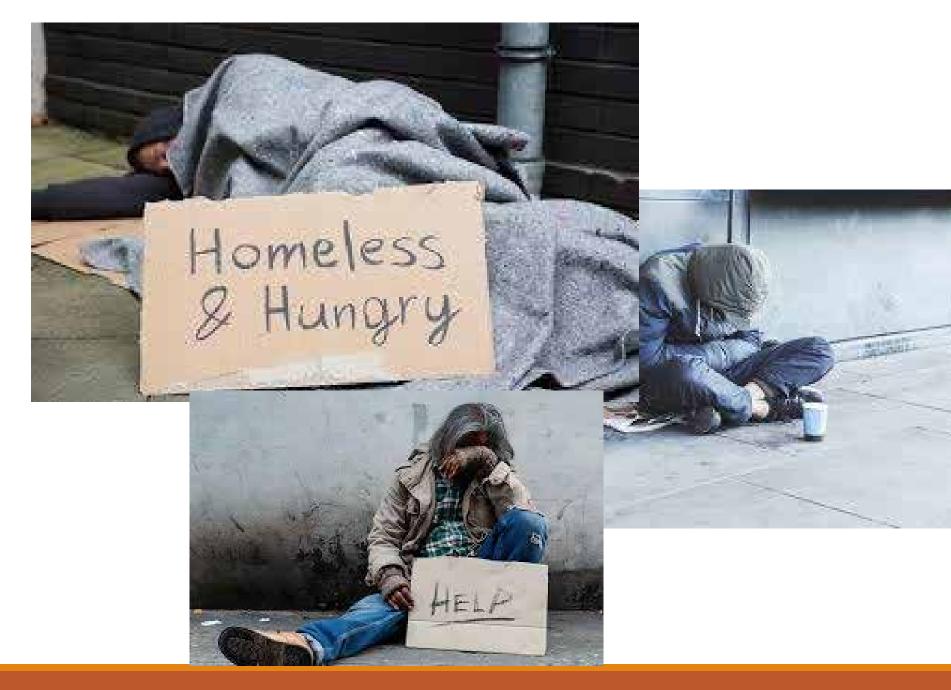
Internationally, Thaler participated in the Rule of Law Project in 2000 in St. Petersburg, Russia where after Glasnost he lectured on documenting and transferring real property at the Northwest Cadastral Land Institute in the Leningrad Oblast.

He also identified the original instrument used by Charles Mason and Jeremiah Dixon in their iconic survey of 1762-1767, proved its provenance, raised the funds for its restoration and organized an event where he ceremonially presented the restored instrument to the National Park Service as a "Gift to the Nation" from the engineers and surveyors of America.

Thaler is also an accomplished bagpiper and for many years served as the Pipe Major of the Baltimore Police Department Ceremonial Unit where he performed at civic events and the funerals of many police, firefighters, and servicemembers killed in action including at Arlington National Cemetery.

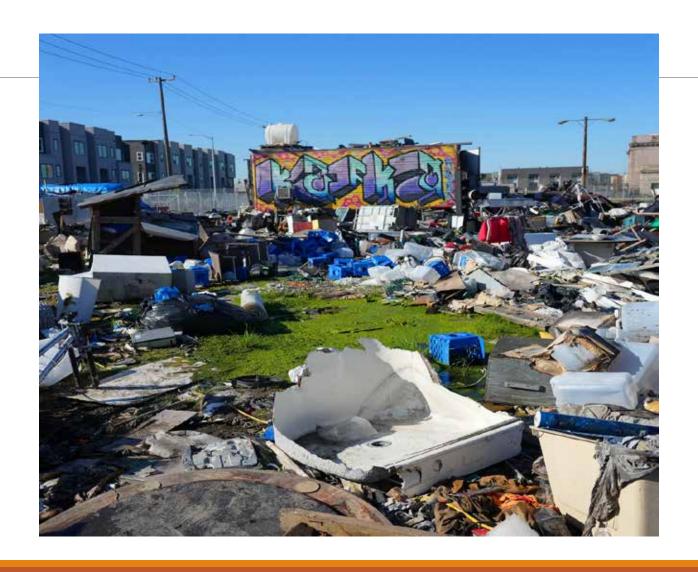








Homelessness in San Francisco







America is between 1.5 and 6.5 million housing units short.

Maryland is just under 100,000 units short.





Homelessness in Baltimore

Causes of Homelessness

- Unemployment
- Poverty
- Substance abuse
- Lack of job skills
- Mental illness

Lack of housing that low income people can afford

Some causes of lack of affordable housing

- overly restrictive zoning and growth management control;
- rent control;
- cumbersome building and rehabilitation codes;
- unreasonable maximum density limitations;
- historic preservation requirements;
- overly burdensome wetland and environmental regulations;
- outdated manufactured housing regulations,
- excessive parking requirements;
- cumbersome and time consuming permitting and review procedures;
- overly complex labor requirements; and
- inordinate development impact fees.

To incentivize the production of more entry level housing:



Reform exclusionary zoning rules



Lower impact fees and other upfront taxes



Expedite approvals



Ease density and growth restrictions



Allow a range of housing types, especially smaller ones

Figure 1. Regulatory Costs as a Share of Home Price



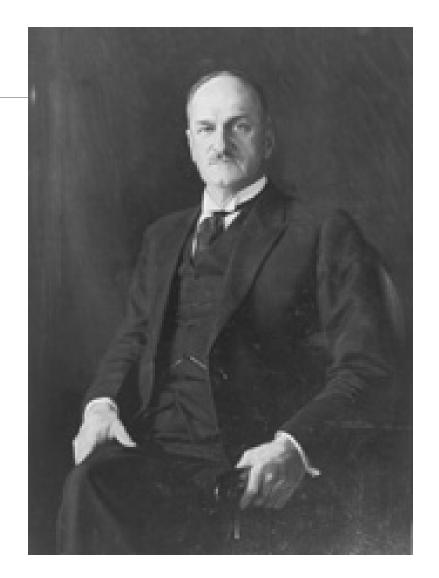
^{*} For quartiles, construction and development costs do not sum to the total. Source: NAHB/Wells Fargo HMI survey, assumptions described in the Appendix.

Figure 2. Average Cost of Regulation in the Price of a New Home
\$84,671
\$65,224
\$33,784
During Construction
During Development
\$50,887

Based on average new home price one month before the NAHB/Wells Fargo HMI surveys Source for avgerage new home prices: New Residential Sales, U.S. Census Bureau.: .

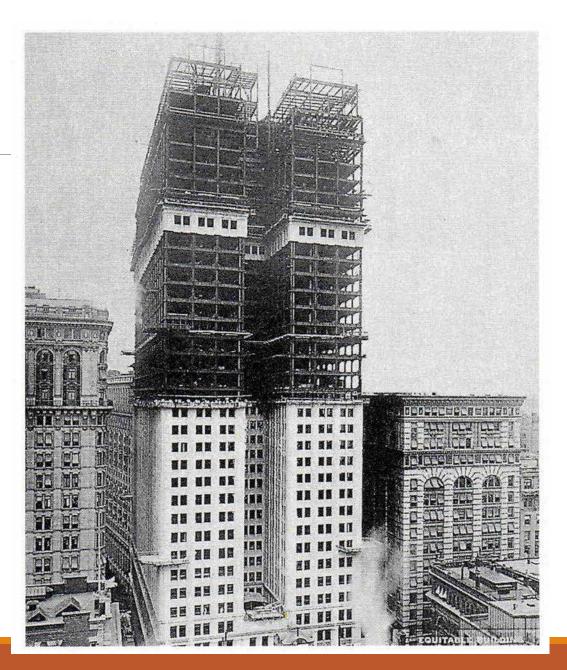


Thomas Coleman DuPont



THE EQUITABLE BUILDING

120 Broadway, N.Y.







THE EQUITABLE BUILDING

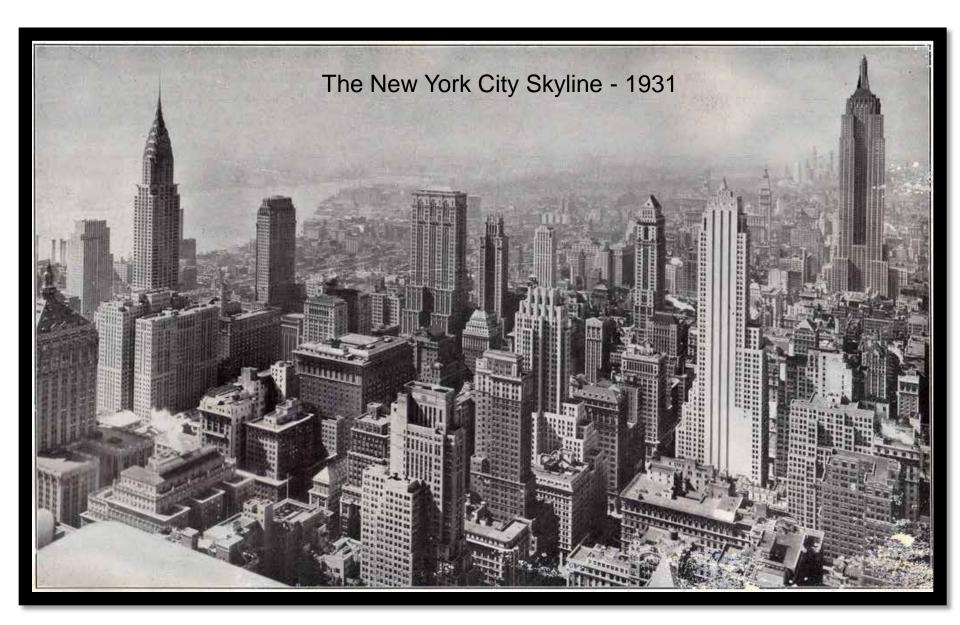
120 BROADWAY

Edward M. Bassett
Father of American Zoning



Preamble to the 1916 New York City Zoning Ordinance:

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to lessen congestion in the streets;
to secure safety from fire, panic, and other dangers;
to promote health and the general welfare;
to provide adequate light and air;
to prevent the overcrowding of land;
to avoid undo concentration of population;
to facilitate adequate provision of transportation, water, sewage, schools, parks, and other public requirements....
```



DEPARTMENT OF COMMERCE HERBERT HOOVER, SECRETARY

A STANDARD STATE ZONING ENABLING ACT

UNDER WHICH MUNICIPALITIES MAY ADOPT ZONING REGULATIONS

BY THE

ADVISORY COMMITTEE ON ZONING

APPOINTED BY SECRETARY RECOVER.

CHARLES N. BALL								Secretary Processor. City Floreign Stations
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Desired No. Bellion 19								Council, Bridge Consulting of Hore Tork.
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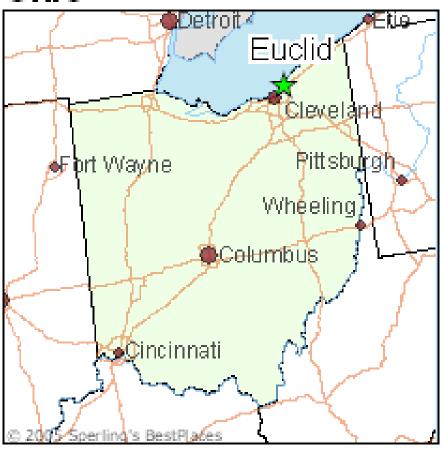


(Revised Edition, 1986)

BOLD SHOUT BY THE SUPERINTENDENT OF SOCIALISTS COVERNMENT PROGRAMS OFFICER, WARRANCESS, B. C.

WASHINGTON. COVERNMENT PRINTING OFFICE 1000

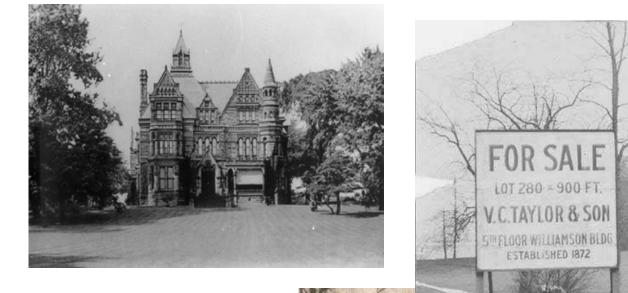
Ohio



Village of Euclid Ohio



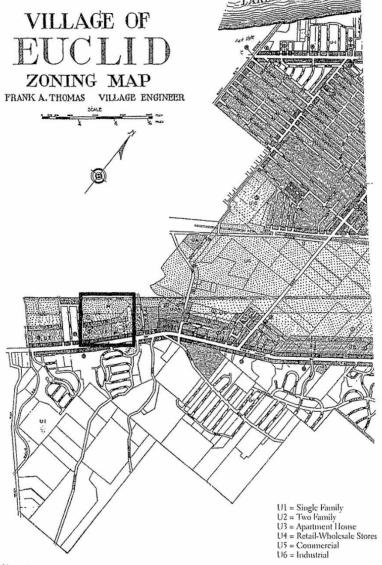
Euclid Avenue, Cleveland





Millionaires' Row

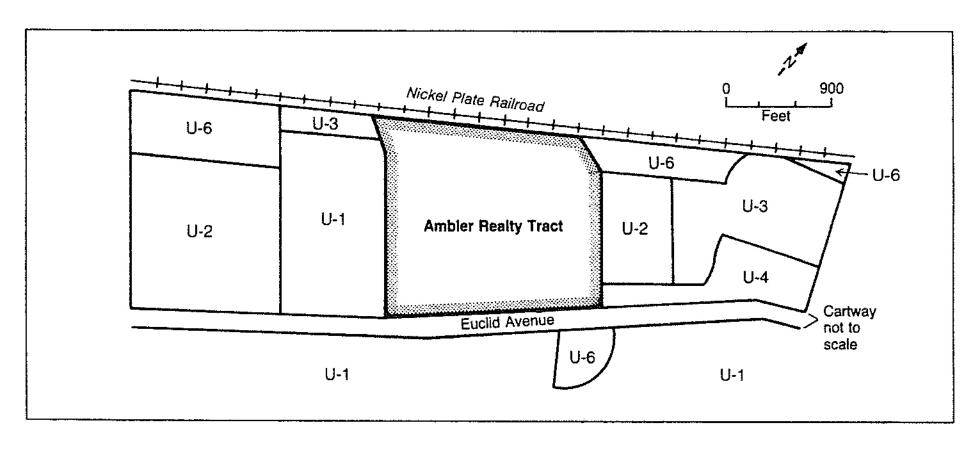




Note: The rectangle indicates the approximate location of the Amber Realty Tract shown in Figure 3-1. Source: Florence Humphrey, Euclid Historical Society.

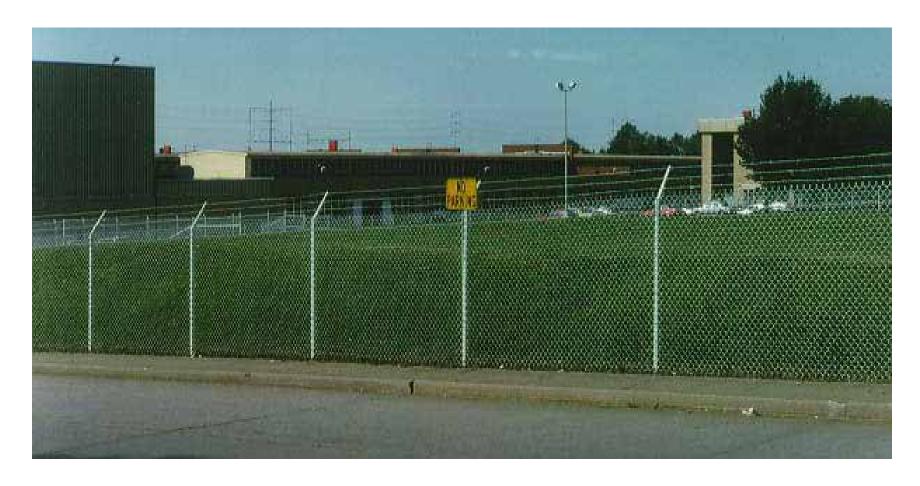
FIGURE 3-2 A Portion of Euclid's Zoning Map, 1922





Source: Timothy Alan Fluck, Euclid v. Ambler: A Retrospective, 52 J. Am. Plan Ass'n. 326, Map 2 (1986).

FIGURE 3-1
Zoning of Properties Near the Ambler Realty Tract



The Ambler Realty Site today

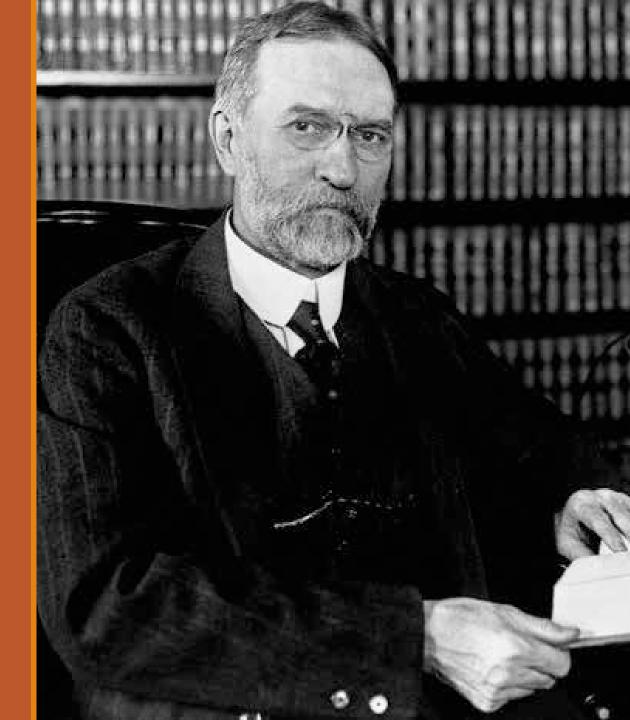
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No person shall ... be deprived of life, liberty, or property, without due process of law; nor shall private property be taken for public use, without just compensation.

n

Fifth Amendment US Constitution

Justice George Sutherland



• • •

"A nuisance may be merely a right thing in the wrong place, like a pig in the parlor instead of the barnyard"

Justice George Sutherland Village of Euclid v. Ambler Realty Co.

Basic Elements of Euclidean Zoning

- The classification, or segregation, of land use types, i.e. single-family residential; multi-family residential; commercial; industrial, etc
- Use is the organizing principal. Uses are either specifically permitted or prohibited
- Density/intensity is controlled
- There are 'bulk' regulations: minimum area, setbacks and maximum height and coverage
- Special Exceptions/Conditional Uses
- Variances





Old Town Alexandria Annapolis Leesburg







Main Street Disneyland

A zoning inspector's field day of violations

What's Wrong With This Picture?

The town below seems like a pleasant place to live. What fullows are regulatory obstacles that the building of such a nown today might encounter—a composite from communities across the country.

The Violations:

Stores too convenient for local residents. Newly erected commercial buildings must often be in a

dential series, and thus accessible to most people only by car.

- Advised interference. Truffic departments in many cases doesn curbuide trees hazardous to motorists.
- No parallel parking allowed. The preference has shifted to off-street lots and driveways.
- 4. Not enough parking. Typically, there to fee parking squars are required per 1,000 squars feet of compercial space. Many contineresal buildings today have not be more than one story high because they slow? have amongh parking space.
- Houses too clove together. These separtners violate antimum idea selback requirements. In many residential areas there must be at least twenty feel between dwellings, eliminating the posability of row besses.
- 6. House not simil. Many newer communities have minimum square-footage requirements, which effectively dictale that only people of a certain increme level may live there.
- Park too small. New parks must frequestly meet a minimum-size test, maintaining one big park is cheaper than maintaining several smaller ones.

B. Sidewalk café not allowed. Reviautaleurs and other sendors may be subject to a variety of sidewalk restrictions.

9. Street too narrow. It must be considered wide enough for large fire tracks to suppose

 School too close to town. Segregatedland use practices may confine education, religion, and business to distinct

> 11. Apartments above commercial space. They violate common "single-use" possisioni

12. Sidewalk too narrow. Five

13. Group become, In some places there are sharp limits on the number of unrelated people who may live together in a single duelling unit.

14. Aeathetic deviance. Communities often have regulations governing the size of signs and sometimes even the size and style of the lettering.

15. Too many buildings. In certain comes less than half and sometimes as little as one fifth of the area may be occupied by attractures.

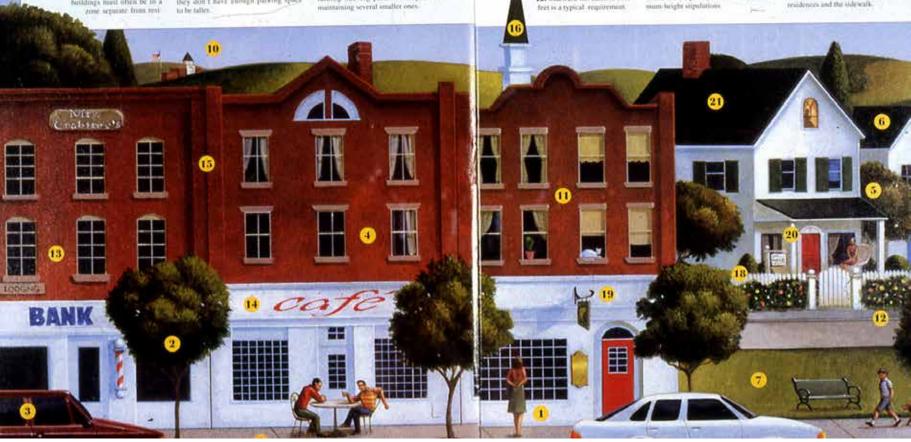
16. Cupolas and steeples not allowed. These are trequently reled out by maximum height stirulations. No driveway. Individual dwellings may be required to have at least two offstarts parking spaces.

 Plegal fence, Ordinarces often cover the permissible size and placement of fences in form yards.

 No perpendicular signs allowed Such signs are community deemed as impaids or a menace.

 Not allowed to ran a business on of a boose Doctors, dentists, and gallery owners (and lemonade vendors?) beware.

 House you almost or road. Setbirds rules but two sung relationships between readences and the sidewalk.



what is really the crux of ... zoning ... is the creation and maintenance of residential districts from which business and trade of every sort ... are excluded "

Town of Euclid v Ambler Realty Co

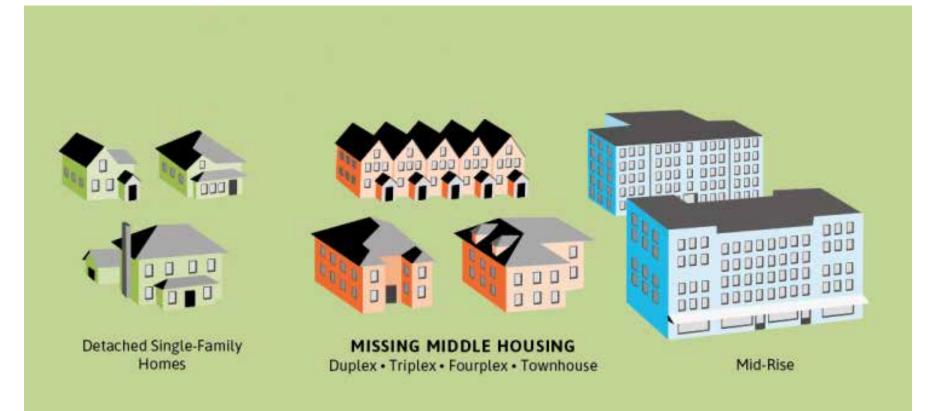
"American cities are dismal... The newer suburban subdivisions are dismal too... Their Architectural shortcomings aside, these places are dismal because the public realm which binds them together is degraded, incoherent, ugly and meaningless."

James Howard Kunstler





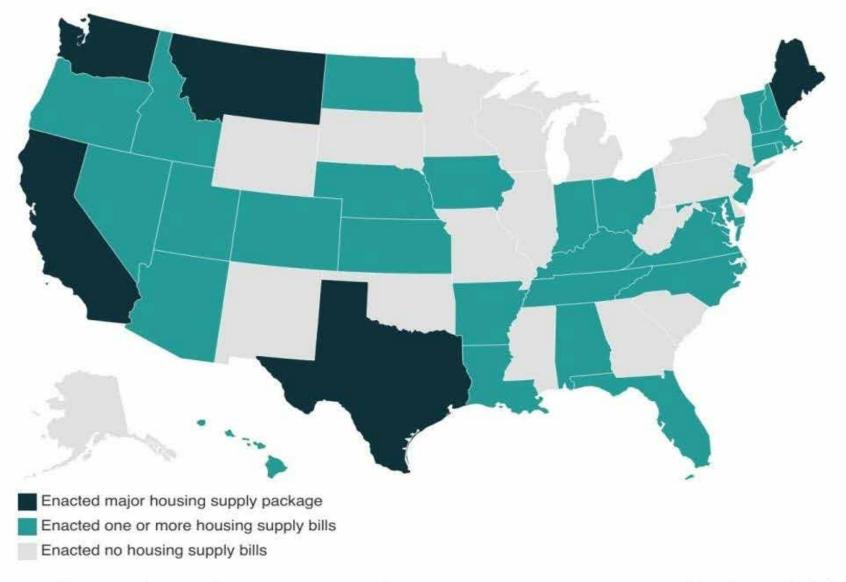




Homeowners and cities can win big with Light Touch Density



FIGURE 1. States that enacted housing supply bills, July 2024-June 2025



Note: California, Massachusetts, Michigan, New Jersey, North Carolina, Ohio, Pennsylvania, and Wisconsin typically pass bills in the second half of the calendar year.

Source: Authors' tabulation and analysis.





Accessory Dwelling Units (ADUs)





Granny Flat



Garage Apartment Back yard unit Accessory Dwelling Units (ADU's)

HB 1466

- Requires the adoption of local ordinances by October
 1st 2026 that permit a ADUs on land with an existing single family detached unit as the primary dwelling
- prohibits an ADU from counting towards residential density calculations
- Prohibits the establishment of setbacks that exceed those requirements for existing accessory structures.



Smart Growth



Priority Funding Areas



Smart Green and Growing Initiative



URDL Urban Rural Demarcation Line

Urban Growth Boundaries

Baltimore County URDL







Urban Growth Boundary







America is between 1.5 and 6.5 million housing units short.

Maryland is just under 100,000 units short.





EXECUTIVE ORDER

01.01.2025.19

ADDRESSING MARYLAND'S AFFORDABLE HOUSING CRISIS

WHEREAS, The State of Maryland faces an unprecedented and rapidly growing housing affordability crisis caused by a shortage of at least 96,000 housing units and

driven by insufficient housing construction over the past 15 years;

WHEREAS, The increasing unavailability and unaffordability of safe, stable, livable

housing for working families has created an imminent threat of widespread social and economic disruption, including severe negative impacts on Maryland's economic and business climate and the inability to retain new people entering the workforce, resulting in a lack of innovation and a stifling

of overall economic development;

WHEREAS, The Moore-Miller Administration's commitment to making Maryland a

more affordable place to live, work, and raise a family includes ensuring that all Marylanders are able to obtain safe, stable, livable housing that fits

their budget;

WHEREAS, State government plays a vital role in fostering an environment that is

conducive to the construction of enough housing to serve the needs of the

State's residents; and

WHEREAS, In order for Maryland to address its housing crisis and prevent economic stagnation, State government must take action to spur the construction of

stagnation, State government must take action to spur the construction of housing by removing regulatory barriers, accelerating building supply lines, shortening permit waiting times, reforming financing for affordable housing, leveraging State-owned property, and encouraging local jurisdictions to adopt land use rules more favorable to housing construction.

NOW, THEREFORE, I, WES MOORE, GOVERNOR OF THE STATE OF MARYLAND, BY VIRTUE OF THE AUTHORITY VESTED IN ME BY THE

CONSTITUTION AND LAWS OF MARYLAND, PROCLAIM THE FOLLOWING EXECUTIVE ORDER, EFFECTIVE IMMEDIATELY:

 Developing Housing on State-Owned Land and Accelerating Funding for Affordable Housing.

 The Department of Housing and Community Development and the Department of Transportation shall develop strategies to implement

1

Executive Order Addressing Maryland's Affordable Housing Crisis

- Directs state agencies to identify state-owned properties for transit-oriented development
- Reduces state permitting timelines
- Creates a new state housing ombudsman to ensure development projects proceed expeditiously
- •Directs HCD to work with local jurisdictions to create housing production targets for the state and each county and municipality with planning/zoning authority. The production targets are to be published in January 2026 and updated every 5 years.
- •Establishes Maryland housing leadership awards to recognize jurisdictions that succeed on their housing development goals. The awards will give bonus points when applying for funding programs through HCD.



The End





The End



Other Implications in the Euclid Opinion

- Every municipality is sovereign
- Legislative bodies are entitled to great deference if their enactments are "fairly debatable"
- "Buchanan v. Warley 25 US 60 (1917) outlawed de jure racial housing segregation but zoning accomplished the same goal, on the sly."

Professor Garrett Power

Segregation of Uses

Baltimore County Zoning Regulations:

Section 502.1. Conditions determining granting of special exception.

Before any special exception may be granted, it must appear that the use for which the special exception is requested will not:

- Α. Be detrimental to the health, safety or general welfare of the locality involved
- В. Tend to create congestion in roads, streets or alleys, therein;
- D.
- Ε. water, sewerage, transportation or other public requirements, conveniences or improvements;
- Interfere with adequate light and air;

Baltimore City Zoning Regulations

The Board has these general goals with respect to land use and zoning appeals:

- Prevents the overcrowding of land
- •Avoid undue concentration of population

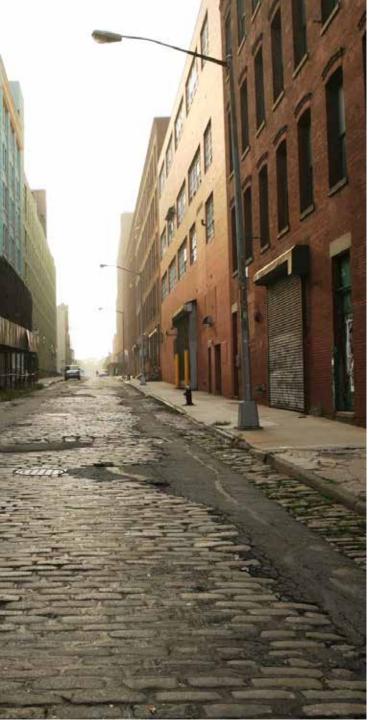
- •Reduce congestion in the streets
- •Help for adequate transportation, water, sewers, schools, parks, and other public services

UPZONING (Not to be confused with rezoning)

Minneapolis 2040 Plan – duplex and triplex in all sf neighborhoods

Oregon HB 2001duplexes on all SFD land in cities > 10,000

California AB 68 - 1 ADU and 1 junior ADU on SF lots



Baltimore city ordinance 610: The West Plan

Prohibited African Americans from occupying blocks where white people were in the majority and vice versa.

Buchanan v Warley 245 S.Ct.16

The supreme Court held that zoning for racial segregation was unconstitutional as a violation of the 14th amendment's equal protection clause.

Section 502.1. Conditions determining granting of special exception. Before any special exception may be granted, it must appear that the use for which the special exception is requested will not:	Preamble to the 1916 New York City Zoning Ordinance:
A. Be detrimental to the <u>health</u> , safety or <u>general welfare</u> of the locality involved	To promote <u>health</u> and the <u>general</u> <u>welfare;</u>
B. Tend to create <u>congestion</u> in roads, <u>streets</u> or alleys, therein;	To lessen congestion in the streets;
C. Create a potential hazard from fire, panic or other danger;	To secure safety from fire, panic, and other dangers;
D. Tend to <u>overcrowd land</u> and cause undue <u>concentration of population</u> ;	To prevent `the <u>overcrowding of land;</u> to avoid undo <u>concentration of population;</u>
E. Interfere with <u>adequate provisions</u> for <u>schools</u> , <u>parks</u> , <u>water</u> , <u>sewerage</u> , <u>transportation</u> or <u>other public requirements</u> , conveniences or improvements;	To facilitate <u>adequate provision</u> of <u>transportation</u> , <u>water</u> , <u>sewage</u> , <u>schools</u> , <u>parks</u> , and <u>other public requirements</u>
F. Interfere with adequate light and air;	To provide adequate light and air;

"American cities are dismal... The newer suburban subdivisions are dismal too... Their Architectural shortcomings aside, these places are dismal because the public realm which binds them together is degraded, incoherent, ugly and meaningless."

James Howard Kunstler